Union Calendar No. 297

106TH CONGRESS 2D SESSION

H. R. 1089

[Report No. 106-547]

To require the Securities and Exchange Commission to require the improved disclosure of after-tax returns regarding mutual fund performance, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 11, 1999

Mr. GILLMOR (for himself, Mr. Oxley, Mr. Markey, Mr. Towns, Mr. Whitfield, Mr. Largent, Mr. Waxman, Mr. Deal of Georgia, Mr. Burr of North Carolina, Mr. Tauzin, and Mr. Hall of Texas) introduced the following bill; which was referred to the Committee on Commerce

March 27, 2000

Additional sponsors: Mr. Cox and Mr. Barrett of Wisconsin

March 27, 2000

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To require the Securities and Exchange Commission to require the improved disclosure of after-tax returns regarding mutual fund performance, and for other purposes.

Be it enacted by the Senate and House of Representa-1 tives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** This Act may be cited as the "Mutual Fund Tax 4 Awareness Act of 1999". SEC. 2. FINDINGS. 6 7 The Congress finds the following: 8 (1) Taxes can be the single biggest cost associ-9 ated with mutual funds. The average stock fund investor has lost up to 3 percentage points of return 10 11 every year to taxes. 12 (2) The average portfolio turnover rate for an 13 actively managed (nonindex) fund has increased 14 from 30 percent 20 years ago to almost 90 percent 15 today, and average capital gains distributions of 16 growth funds, per share, have more than doubled in 17 the last 10 years. 18 (3) If a fund's performance is based mostly on 19 short-term gains, investors can lose a significant 20 part of their return to taxes. 21 (4) Performance figures that investment compa-22 nies generally disclose to their shareholders are net 23 of fees and expenses, but not taxes, and therefore do 24 not represent the impact taxes have on an investor's

return.

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- 1 (5) This disclosure focuses on how much money
 2 investors made before taxes, and not on how much
 3 money investors actually got to keep.
 - (6) Improved disclosure of tax efficiency would allow shareholders to compare after-tax returns to raw performance, and would permit the investors to determine whether the fund manager tries to minimize tax consequences for shareholders.
- 9 (7) While the investment company prospectus
 10 details the average annual portfolio turnover rate,
 11 the prospectus may not expressly inform share12 holders about the impact the portfolio turnover rate
 13 has on total returns.

14 SEC. 3. IMPROVEMENTS IN DISCLOSURE REQUIREMENTS.

- Within 1 year after the date of enactment of this Act,
 the Securities and Exchange Commission shall revise regulations under the Investment Company Act of 1940 to
 require, consistent with the protection of investors and the
 public interest, improved methods of disclosing in investment company prospectuses and annual reports the aftertax effects of portfolio turnover on investment company
 returns to investors.
- 23 SECTION 1. SHORT TITLE.

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24 This Act may be cited as the "Mutual Fund Tax 25 Awareness Act of 2000".

SEC. 2. FINDINGS.

2 The Congress j	finds the	$following: % \label{following} % \label{following}%$
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- (1) Taxes can be the single biggest cost associated with mutual funds. The average stock fund investor has lost up to 3 percentage points of return every year to taxes.
- (2) The average portfolio turnover rate for an actively managed (nonindex) fund has increased from 30 percent 20 years ago to almost 90 percent today, and average capital gains distributions of growth funds, per share, have more than doubled in the last 10 years.
 - (3) If a fund's performance is based mostly on short-term gains, investors can lose a significant part of their return to taxes.
 - (4) Performance figures that mutual funds generally disclose to their shareholders are net of fees and expenses, but not taxes, and therefore do not represent the impact taxes have on an investor's return.
 - (5) This disclosure focuses on how much money investors made before taxes, and not on how much money investors actually got to keep.
- (6) Improved disclosure of the effect of taxes on mutual fund performance would allow shareholders to compare after-tax returns to raw performance, and would permit the investors to determine whether the

- fund manager tries to minimize tax consequences for
 shareholders.
- (7) While the mutual fund prospectus details the
 average annual portfolio turnover rate, the prospectus
 may not expressly inform shareholders about the impact the portfolio turnover rate has on total returns.

7 SEC. 3. IMPROVEMENTS IN DISCLOSURE REQUIREMENTS.

- 8 Within 18 months after the date of enactment of this
- 9 Act, the Securities and Exchange Commission shall revise
- 10 regulations under the Securities Act of 1933 and the Invest-
- 11 ment Company Act of 1940 to require, consistent with the
- 12 protection of investors and the public interest, improved
- 13 disclosure in investment company prospectuses or annual
- 14 reports of after-tax returns to investors.

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